

City of Palm Coast, Florida Agenda Item

Agenda Date: July 21, 2026

Agenda Item:
K.2

Department FINANCE Division FINANCE	Amount Org/Account #
Subject: RESOLUTION 2026-XX SETTING A PROPOSED MAXIMUM MILLAGE (TRIM) RATE AND SETTING THE FIRST (TENTATIVE) BUDGET HEARING DATE, TIME, AND LOCATION FOR THE FISCAL YEAR 2027 BUDGET	
Presenter: Gwen Ragsdale, MBA, Budget and Procurement Manager, Raelene Bowman, MPA, Accountant	
Attachments: 1. Presentation 2. Resolution	
Background: City Council adopted the Fiscal Year 2026 Budget on the 24th day of September 2025, in the amount of \$696,444,327 – Resolution 2025-152. At the April 21, 2026, Special Budget Workshop, City Council was presented with the Year-to-Date Budget results for operating department budgets, for Fiscal Year 2026 October through March. On June 2, 2026, City Council approved and adopted the Strategic Action Plan (SAP) for Fiscal Year 2025-2026. On June 9, 2026, City Council was presented with an overview of the process for adopting the Property Tax (TRIM) rate in preparation to adopt the Fiscal Year 2027 Budget. On July 14, 2026, City Council was presented the Fiscal Year 2027 General Fund, IT Operations, and Facilities Budget, and an overview of the TRIM rate options. As discussed, staff is proposing a maximum millage rate of 4.2296 mills, which is a 2.20% increase from the rolled-back rate of 4.1387. The first budget hearing is to be held at 5:15 p.m. on Wednesday, September 9, 2026, at the Palm Coast City Hall - Jon Netts Community Wing, located at 160 Lake Ave, Palm Coast. Local governments must conform to the maximum millage limitation requirements as outlined in Section 200.065(5), F.S. within 35 days of the certification of value, the City of Palm Coast must inform the property appraiser of the current year's proposed millage rate and the first budget hearing date and location which will be advertised on the Notice of Proposed Property Taxes (TRIM notice) that the property appraiser mails.	

The Financial Services Department will be presenting to City Council the Proposed Millage Rate & Proposed General Fund Budget for the Fiscal Year 2027.

Recommended Action:

ADOPT RESOLUTION 2026-XX SETTING A PROPOSED MAXIMUM MILLAGE (TRIM) RATE AND SETTING THE FIRST (TENTATIVE) BUDGET HEARING DATE, TIME, AND LOCATION FOR THE FISCAL YEAR 2027 BUDGET



Fiscal Year 2027
Proposed TRIM – Adopt Maximum
Millage Rate
Tuesday, July 21, 2026

Finance Department

A large, stylized palm tree logo is positioned on the left side of the slide. It features a green palm frond with several pointed leaves, a brown trunk, and a yellow sun-like circle behind it. The entire logo is enclosed within a thick blue circular border that is partially cut off on the left side.

General Fund Revenues and Expenditures

General Fund Revenue Projections

	Fiscal Year					
	Actual	Adopted(A)	Estimated	Proposed(P)	2026(A)-2027(P)	Percentage
	2025	2026	2026	2027	Change	Change
Ad Valorem Tax (Property Taxes)*	\$ 39,749,530	\$ 42,698,778	\$ 42,726,062	\$ 46,558,363	\$ 3,859,585	
Half Cent Sales Tax**	4,287,189	4,344,751	4,344,751	4,388,198	43,447	
Communication Services Tax**	3,000,727	3,009,154	3,009,154	3,069,337	60,183	
State Revenue Sharing**	1,368,381	1,390,684	1,390,684	1,422,119	31,435	
Other Taxes	1,361,883	1,189,586	1,376,605	1,462,425	272,839	
Permits and Fees	1,956,540	2,770,155	2,629,700	2,659,600	(110,555)	
Fines and Forfeitures	710,697	658,183	678,000	678,000	19,817	
Charges for Services	609,459	594,717	685,503	661,364	66,647	
Charges for Services - Parks and Recreation	2,822,853	2,855,619	3,173,818	3,266,968	411,349	
Charges for Services - Internal Services	3,652,122	4,064,569	4,064,569	4,104,350	39,781	
Other Revenue	2,749,039	459,952	1,222,133	466,262	6,310	
Intergovernmental Revenue -Grants	33,048	48,279	131,830	-	(48,279)	
Transfers - Paid in Lieu of Taxes	1,314,365	1,342,533	1,342,533	1,372,019	29,486	
Transfers from Other Funds	23,696	25,000	25,000	25,000	-	
Appropriated Fund Balance	-	2,149,435	951,740	2,074,581	(74,854)	
Total General Fund Revenue	\$ 63,639,529	\$ 67,601,395	\$ 67,752,082	\$ 72,208,586	\$ 4,607,191	6.8%

*2027 Based on Proposed TRIM Rate of 4.2296 and 96% of Taxable Property Values

**Estimated Revenue – will continue to update as new estimates are released from the State

General Fund Expenditures Summary

					Fiscal Year	
	Actual	Adopted(A)	Estimated	Proposed(P)	2026(A)-2027(P)	Percentage
	2025	2026	2026	2027	Change	Change
Administrative Services	\$ 5,877,900	\$ 6,847,106	\$ 6,863,584	\$ 7,117,331	\$ 270,225	
Construction Management & Engineering	1,187,771	1,482,102	1,482,037	1,375,068	(107,034)	
Economic Development	397,900	1,818,365	1,790,796	1,371,548	(446,817)	
Planning	2,764,557	3,917,366	3,831,764	4,340,227	422,861	
Code Enforcement	3,425,758	3,812,865	3,812,610	4,220,784	407,919	
Business Tax	191,005	226,919	225,956	229,042	2,123	
Public Safety - Fire	14,267,106	16,002,655	16,322,298	17,231,121	1,228,466	
Public Safety - Flagler County Sheriff's Contract	8,996,489	11,181,587	11,181,587	12,152,736	971,149	
Public Works Streets Maintenance	9,784,300	10,321,742	10,368,546	11,202,565	880,823	
Parks and Recreation	5,546,689	6,246,842	6,332,020	6,494,882	248,040	
Parks Maintenance	3,332,267	3,916,202	3,934,568	4,093,712	177,510	
Non-Departmental	5,146,891	1,827,644	1,606,316	2,379,570	551,926	
Total General Fund Expenses	\$ 60,918,633	\$ 67,601,395	\$ 67,752,082	\$ 72,208,586	\$ 4,607,191	6.8%



Millage Rate Review and Options

Next Step:

- Resolution to Adopt the Maximum Millage Rate

	Rate	Tax Revenue	Cost per \$100K
Rolled-Back Rate	4.1387	\$45.5M	\$413.87
2027 Majority Vote	4.1387	\$45.5M	\$413.87
2027 Two-Thirds Vote	4.5526	\$50.1M	\$455.26
2026 Adopted Millage	4.0893	\$44.9M	\$408.93
2027 Proposed Maximum Millage	4.2296	\$46.5M	\$422.96

Options Not Currently Funded

Unfunded Options	As presented on 07/14/2026	FY 2027 Council Requested on 7/14/2026
Flagler County Sheriff's Office Request		
Additional cost for 9 deputies (staggered start dates*)	1,087,389	1,087,389
5 deputies starting 10/1/26		
2 deputies starting 04/01/27		
2 deputies starting 07/01/27		
City of Palm Coast - Unfunded Requests		
Public Works - Streets 2 FTE's and 2 Vehicles	302,000	133,200
Cost of Living Adjustment	575,000	-
Five Unfunded Positions	496,500	-
Enterprise Asset Management Platform	450,000	-
Planning / Code - 1 FTE	167,000	-
Parks Maintenance - 1 FTE's and Vehicle	140,000	-
Fire - 1 FTE and Vehicle	130,000	-
Total Unfunded Requests	3,347,889	1,220,589

Follow Up Action Items

Revenue Increase - Southern Recreation Center
Flagler Humane Society - Reduce Allocation
Code Enforcement - Complaint Based Model

*Additional Impact to Fiscal Year 2028 of Staggered Start Dates
\$400K



First Public Hearing September 9, 2026

- Advertised on the TRIM Notice
- Tentative Budget and Millage

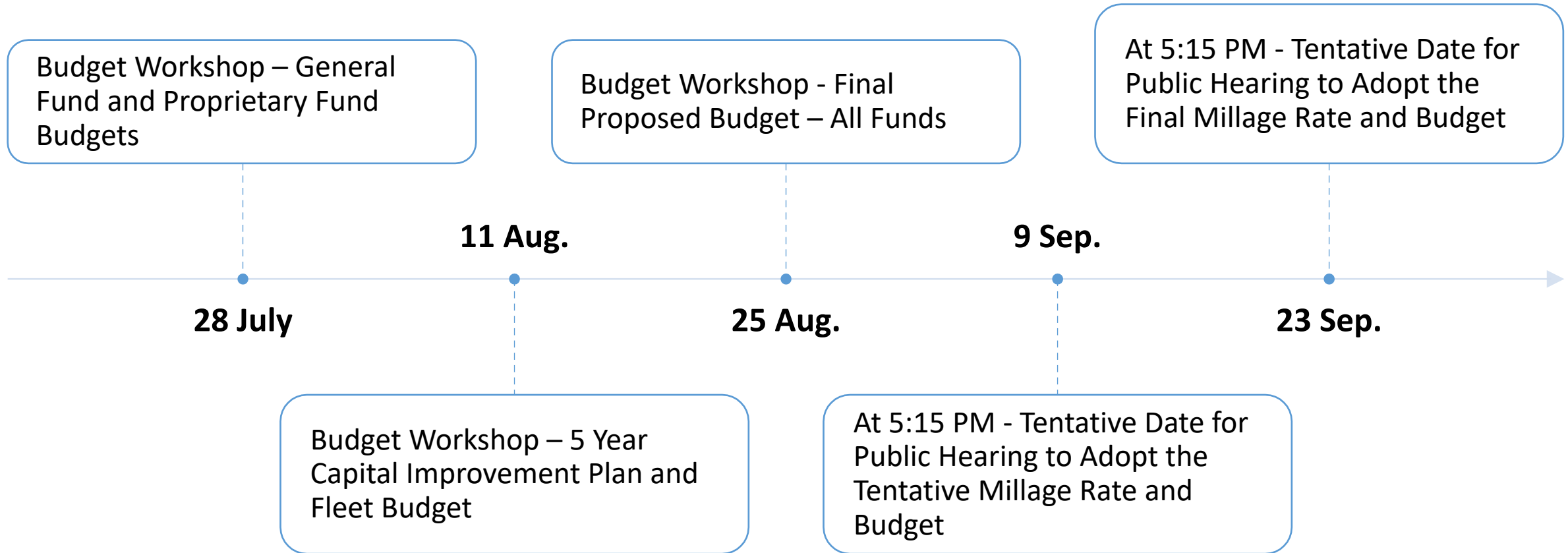
Final Public Hearing September 23, 2026

- Final Millage cannot exceed the adopted tentative millage
- Final Budget and Millage adopted

Next Step:

- Resolution to Adopt the Maximum Millage Rate

	Rate	Tax Revenue	Cost per \$100K
Rolled-Back Rate	4.1387	\$45.5M	\$413.87
2027 Majority Vote	4.1387	\$45.5M	\$413.87
2027 Two-Thirds Vote	4.5526	\$50.1M	\$455.26
2026 Adopted Millage	4.0893	\$44.9M	\$408.93
2027 Proposed Maximum Millage	4.2296	\$46.5M	\$422.96



RESOLUTION 2026-____
PROPOSED MAXIMUM MILLAGE RATE

**A RESOLUTION OF THE CITY OF PALM COAST,
FLORIDA, SETTING A PROPOSED MAXIMUM AD
VALOREM MILLAGE RATE AND TENTATIVE
BUDGET HEARING DATE, TIME, AND LOCATION
FOR THE CITY OF PALM COAST, FLAGLER
COUNTY, FLORIDA, FOR FISCAL YEAR 2026-2027;
AND PROVIDING AN EFFECTIVE DATE.**

WHEREAS, the City of Palm Coast, Flagler County, Florida, must provide the Property Appraiser with a proposed millage rate, the current year rolled-back rate, and the date, time, and meeting place of the Tentative Budget hearing; and

WHEREAS, this notification must be provided by August 4, 2026; and

WHEREAS, the gross taxable value of property within the City of Palm Coast, Flagler County, Florida, has been certified by the County Property Appraiser to the City of Palm Coast as 11,460,245,326.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF PALM COAST, FLORIDA, AS FOLLOWS:

SECTION 1. LEGISLATIVE AND ADMINISTRATIVE FINDINGS. The above recitals (whereas clauses) are hereby adopted as the findings of the City Council of the City of Palm Coast.

SECTION 2. PROPOSED MILLAGE AND PUBLIC HEARING. The City Council of the City of Palm Coast, Flagler County, Florida, sets the fiscal year 2026-2027 proposed millage rate at 4.2296 mills, which is a 2.20% increase from the rolled-back rate of 4.1387 mills. The Tentative Budget Hearing will be held at 5:15 p.m. on Wednesday, September 9, 2026, at the Palm Coast City Hall - Jon Netts Community Wing, located at 160 Lake Ave, Palm Coast.

SECTION 3. EFFECTIVE DATE. This Resolution shall become effective immediately upon its passage and adoption.

DULY PASSED AND ADOPTED by the City Council of the City of Palm Coast,
Florida, on this 21st day of July 2026.

ATTEST:

CITY OF PALM COAST

KALEY COOK, CITY CLERK

MICHAEL NORRIS, MAYOR

APPROVED AS TO FORM AND LEGALITY

MARCUS DUFFY, CITY ATTORNEY